

1 HONORABLE MARSHA PECHMAN  
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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

PIERCE COUNTY, ASOTIN COUNTY,  
CLALLAM COUNTY, COWLITZ  
COUNTY, DOUGLAS COUNTY,  
GRANT COUNTY, GRAYS HARBOR  
COUNTY, ISLAND COUNTY,  
JEFFERSON COUNTY, KING  
COUNTY, KITSAP COUNTY,  
KLICKITAT COUNTY, LEWIS  
COUNTY, LINCOLN COUNTY,  
PACIFIC COUNTY, SKAGIT COUNTY,  
SKAMANIA COUNTY, SNOHOMISH  
COUNTY, SPOKANE COUNTY,  
THURSTON COUNTY, WHATCOM  
COUNTY, YAKIMA COUNTY, AND  
WASHINGTON STATE ASSOCIATION  
OF COUNTIES,

Plaintiffs,

v.

WASHINGTON STATE DEPARTMENT  
OF SOCIAL AND HEALTH SERVICES,  
and JILMA MENESSES, in her official  
capacity as SECRETARY OF  
WASHINGTON STATE DEPARTMENT  
OF SOCIAL AND HEALTH SERVICES

Defendants.

No. 3:23-cv-05775-MJP

REPLY IN SUPPORT OF  
EMERGENCY MOTION TO  
REMAND AND, IN THE  
ALTERNATIVE, FOR  
TEMPORARY RESTRAINING  
ORDER

NOTE ON MOTION CALENDAR:  
SEPTEMBER 22, 2023

REPLY ISO EMERGENCY MOTION FOR REMAND OR  
TEMPORARY RESTRAINING ORDER  
3:23-cv-05775-MJP

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**REPLY ISO EMERGENCY MOTION FOR REMAND OR  
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REPLY ISO EMERGENCY MOTION FOR REMAND OR  
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1                   **I. INTRODUCTION**

2                 After removing this case without legal basis, DSHS now blames its abdication of state  
3 law on this Court. But the Court has *not* authorized DSHS to break the law, nor should it:  
4 DSHS's past constitutional violations do not excuse its ongoing violations of state statutes and  
5 court orders.

6                 DSHS's violations have a real human cost. Since filing the Emergency Motion for  
7 Remand (Dkt.7; the "Motion"), the Counties have already learned of one death attributable to  
8 DSHS's failure to comply with its obligations. It will not be the last. And DSHS's stunning  
9 indifference to the health of individuals in its care and the public has recently caused dedicated  
10 employees at the state hospitals DSHS oversees to resign.

11                 Under controlling Ninth Circuit precedent, DSHS's sole basis for removal—a purported  
12 conflict between this Court's *Trueblood* Order and the Counties' requested relief—cannot  
13 support federal jurisdiction. Moreover, the *Trueblood* Order makes clear that no conflict exists:  
14 nothing in that Order prevents DSHS from fulfilling its notice obligations or evaluating civil  
15 conversion patients.

16                 The Court should remand this case to Pierce County Superior Court so that DSHS can be  
17 held accountable for its contempt of statute and state court orders, in the same manner that this  
18 Court has held DSHS accountable for its disregard of the Constitution.

19                   **II. ARGUMENT AND AUTHORITY**

20                 **A. The Court Should Remand This Case for Lack of Subject Matter Jurisdiction**

21                   **1. This Court Lacks Subject Matter Jurisdiction**

22                 Both longstanding black letter law and recent Ninth Circuit authority confirm this court  
23 lacks subject matter jurisdiction because the Counties' claims do not raise any "stated federal  
24

25                 REPLY ISO EMERGENCY MOTION FOR REMAND OR  
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1 issue,” let alone one that is “substantial.” *Grable & Sons Metal Prod., Inc. v. Darue Eng’g &*  
 2 *Mfg.*, 545 U.S. 308, 314 (2005). This lawsuit concerns DSHS’ compliance with two state  
 3 statutes, and the Counties invoke no rights that arise under or require interpretation of any  
 4 provision of “the Constitution, laws, or treaties of the United States.” 28 U.S.C. § 1331.  
 5

6 DSHS asserts that the Counties “have necessarily raised a federal question as [the  
 7 requested] injunction could directly conflict with the State’s legal obligation under this Courts  
 8 order” in *Trueblood*. Dkt. 12 (“Opp’n”) at 8. But the Ninth Circuit has rejected precisely this  
 9 argument, finding that the “conten[tion] that the relied-upon provisions of state law conflict with,  
 10 and have been displaced by, [a federal court order]” does not establish federal jurisdiction.  
 11 *Negrete v. City of Oakland*, 46 F.4th 811, 819 (9th Cir. 2022), cert. denied sub nom. 143 S. Ct.  
 12 781, 215 L. Ed. 2d 50 (2023). As DSHS concedes, that’s true even where a state claim “would  
 13 inevitably” require considering an alleged conflict with a federal order, Opp’n (quoting *Negrete*,  
 14 46 F.4<sup>th</sup> at 819), because “[e]ven assuming that th[is] inquir[y] implicate[s] questions of federal  
 15 law, a federal issue raised in anticipation of a defense is not sufficient to establish federal  
 16 question jurisdiction,” *Negrete*, 46 F.4<sup>th</sup> at 819; *see also* Motion at 8–9 (collecting cases).  
 17

18 DSHS next contends that *Negrete* should not apply because the Counties are “political  
 19 subdivisions of the State,” “have been aware of the *Trueblood* litigation throughout its almost  
 20 ten-year life and could have sought intervention,” and some “appeared as amicus in the  
 21 *Trueblood* June 2023 evidentiary hearing.” Opp’n at 11. But that’s irrelevant. The Order can  
 22 only establish jurisdiction if the Counties are “parties, or in privity with parties, to the  
 23 [*Trueblood*] action,” and are “seek[ing] to challenge, enforce, or otherwise modify the terms of  
 24 the . . . federal court orders in [*Trueblood*],” *Negrete*, 46 F.4th at 818, and DSHS can show  
 25 neither. DSHS does not allege the Counties are in privity with any party to the *Trueblood*  
 26  
 27

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1 Order—they are not—and nothing in the Counties’ claims seek to “challenge, enforce, or  
 2 otherwise modify the terms of” that Order.

3 DSHS also suggests *Negrete* should be set aside because the Counties anticipated  
 4 DSHS’s defense in their complaint. Opp’n at 11-12 (“By raising the *Trueblood* order in their  
 5 Complaint . . . the Counties have embedded a substantial federal question into state law  
 6 claims[.]”). Wrong again: “a case may not be removed to federal court on the basis of a federal  
 7 defense . . . even if the defense is anticipated in the plaintiff’s complaint, and even if both parties  
 8 concede that the federal defense is the only question truly at issue.” *Abada v. Charles Schwab &*  
 9 *Co.*, 300 F.3d 1112, 1118 (9th Cir. 2002) (quoting *Franchise Tax Bd. v. Constr. Laborers*  
 10 *Vacation Trust*, 463 U.S. 1, 12 (1983)) (emphasis added).

12 Finally, in a passing footnote DSHS suggests that *Negrete* was “wrongly decided.” Opp’n  
 13 at 12 n.2. But “[a]s a published opinion of the Ninth Circuit, [*Negrete*] is binding on this Court,”  
 14 *United States v. Holcomb*, 639 F. Supp. 3d 1142, 1147 (W.D. Wash. 2022).

16 The two cases DSHS claims are analogous confirm the Court lacks jurisdiction. In  
 17 *Grable*, the plaintiff claimed superior title in property based solely on a provision of federal tax  
 18 law. 545 U.S. at 314–15. The plaintiff raised the federal question, not the defendant. And in  
 19 *Hornish v. King County*, the plaintiff sought declaratory relief regarding rights under the  
 20 “National Trails System Act Amendments of 1983.” 899 F.3d 680, 689–90 (9th Cir. 2018).  
 21 DSHS’s suggestion that the *Hornish* plaintiff’s claims were “based solely on a state statute,”  
 22 Opp’n at 12, is misleading: that statute was the Uniform Declaratory Judgments Act, and the  
 23 declaration sought concerned a question of federal law. *Hornish*, 899 F.3d at 689. The Counties  
 24 have raised no such federal question that could establish jurisdiction here.  
 25

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1 Finally—though it is irrelevant to the question of jurisdiction—the Counties’ claims do  
 2 not conflict with the *Trueblood* Order. This Court issued that Order in response to DSHS’s  
 3 decision to “prioritize[] Civil Conversion patients over Class Members at state hospitals” by  
 4 giving them access to “forensic beds that should be open to and used by Class Members.”  
 5

6 *Trueblood v. Washington State Dep’t of Soc. & Health Servs.*, No. C14-1178 MJP, 2023 WL  
 7 4407539, at \*2 (W.D. Wash. July 7, 2023). As a result, the Court ordered DSHS to “cease  
 8 admitting Civil Conversion patients to the state hospitals for ordered civil commitment  
 9 treatment.” *Id.* at \*20. But the Order did not hold that DSHS was absolved of providing *any*  
 10 services to civil conversion patients.

11 To the contrary, as the Class expressly assured this Court, the Order “follows state law by  
 12 continuing to require admission of civil conversion patients to the state hospitals for purposes of  
 13 their evaluation for possible civil commitment.” Dkt. 3-1 at 114 (Vitalich Decl., Ex. 8 at 2). The  
 14 Court also recognized this distinction, noting that “folks coming into the hospital only have to  
 15 stay, statutorily, for their evaluation, and not for any treatment process.” *Id.* at 125–26 (Vitalich  
 16 Decl., Ex. 9 at 16:25–17:1).

17 DSHS’s remarkable contention that “there is no practical difference between ‘short-term  
 18 evaluation admissions’ and ‘long-term treatment admissions,’” Opp’n at 7, ignores both this  
 19 clear record, and the obvious practical difference between the two.  
 20

21 And DSHS’s argument that it sometimes performs functions that could be classified as  
 22 “treatment” during the evaluation process, Opp’n at 19, is no more persuasive. RCW  
 23 10.77.086(7) expressly requires that DSHS admit patients “for up to 120 hours . . . for  
 24 *evaluation*,” and as discussed above, the record shows the Court understood the distinction  
 25 between this type of evaluation and the longer intensive “treatment” periods contemplated by the  
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1 Involuntary Treatment Act. *See, e.g.*, RCW 71.05.290 (providing for “14-day intensive treatment  
 2 period,” “180-day treatment,” and “90-day treatment”). DSHS’s suggestion that its refusal to  
 3 conduct these statutorily required evaluations is somehow supported by the statute’s “legislative  
 4 intent,” Opp’n at 19, does not withstand the slightest scrutiny.  
 5

6 Finally, even if DSHS could establish that the *Trueblood* Order precluded civil  
 7 conversion evaluations in state hospitals, DSHS could still perform these evaluations at any  
 8 “facility operated or contracted by the department,” RCW 10.77.086(7)—a fact this Court  
 9 specifically recognized. *See Declaration of Andrea Vitalich (“Vitalich Decl.”), Ex. A at 17:20–*  
 10 *23 (“[I]f I say that those people only stay [in the state hospital] as long as they are subject to*  
 11 *evaluation, then the state can put them anyplace they want, it doesn’t have to be at the state*  
 12 *hospital?”); see also id. at 20:19–22.* As discussed below, DSHS’s failure to exercise this  
 13 authority does not excuse its obligations. *See § II.B.1.a.i–ii infra.*  
 14

15 Neither DSHS’s defenses, nor its invented conflict with this Court’s *Trueblood* Order can  
 16 establish federal jurisdiction. The Court should remand this case.  
 17

## **2. The Court Should Award Attorney’s Fees**

18 DSHS’s Response confirms that “its decision to remove was objectively unreasonable”  
 19 such that attorney’s fees are appropriate. *Grancare, LLC v. Thrower by & through Mills*, 889  
 20 F.3d 543, 552 (9th Cir. 2018); Motion at 10. DSHS’s procedural gambit was not merely  
 21 inconvenient but dangerous—as evidenced by the recent death of a patient that DSHS discharged  
 22 without the statutorily required notice. *See § II.B.2 infra.* The Court should award attorneys’ fees  
 23 under 28 U.S.C. § 1447(c).  
 24

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1           **B. In the Alternative, the Court Should Issue a Temporary Restraining Order**

2           Because the Court lacks jurisdiction, it should remand this case without addressing the  
 3 Counties' request for injunctive relief. But if the Court disagrees, it should enjoin DSHS from  
 4 committing further violations.

5           **1. The Court Should Enjoin DSHS from Refusing to Evaluate Patients**

6           ***a. The Counties Are Likely to Succeed on the Merits***

7           DSHS does not dispute either that RCW 10.77.086 requires it to admit civil conversion  
 8 patients for evaluation, or that it has disregarded this obligation. Instead, based on a  
 9 misapplication of the law, and a misconstruction of this Court's *Trueblood* Order, DSHS claims  
 10 to be immune from this requirement. But contrary to DSHS's assertions: (i) no statute deprives  
 11 the Counties of standing; (ii) DSHS's failure fulfill its statutory obligations does not excuse  
 12 them; and (iii) the *Trueblood* order does not conflict with the Counties' requested relief.

13           ***i. RCW 71.05.026 does not preclude relief.***

14           RCW 71.05.026(2) limits injunctive relief "for actions or inactions performed pursuant to  
 15 the administration of [Ch. 71.05 RCW] with regard to . . . : (a) the allocation or payment of  
 16 federal or state funds; (b) the use or allocation of state hospital beds; or (c) financial  
 17 responsibility for the provision of inpatient behavioral health disorder treatment and care." RCW  
 18 71.05.026(2). That statute has no application here for four reasons.

19           First, the Counties challenge DSHS's refusal to take custody of civil conversion patients  
 20 pursuant to RCW 10.77.086(7)—which is not part of Ch. 71.05 RCW. Motion at 13. DSHS cites  
 21 no authority for its suggestion that downstream obligations under Chapter 71.05 expand the plain  
 22 meaning of this statute.

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1       Second, the Counties are not seeking any prohibited category of relief. Motion at 13–14.  
 2 DSHS contends that because “state hospital beds are a finite resource . . . an order compelling  
 3 DSHS to admit patients would directly dictate how DSHS allocates state hospital beds.” Opp’n  
 4 at 16. But the law “no longer requires Civil Conversion patients to be sent to [state hospitals] for  
 5 an initial evaluation. Instead, they may be sent to ‘a facility operated or contracted by’ DSHS.”  
 6 *Trueblood*, 2023 WL 4407539, at \*4 (citation omitted); *see also* RCW 10.77.086(7). DSHS’s  
 7 only response is that it has not bothered to contract with any such facilities. Opp’n at 17 (“This  
 8 argument also fails because there are no facilities contracted by DSHS for this purpose.”). But, as  
 9 this Court has recognized, DSHS’s “fail[ure] to take reasonable steps” to comply with its  
 10 obligations is a reason to enforce, not excuse them. *Trueblood*, 2023 WL 4407539, at \*11; *see*  
 11 *also Kanekoa v. Washington State Dep’t of Soc. & Health Servs.*, 95 Wash. 2d 445, 449–50.  
 12 (1981) (State’s “heavy responsibility and lack[ of] facilities” did not excuse obligation to admit  
 13 patients).

14       Third, as DSHS acknowledges, Opp’n at 17, RCW 71.05.026 does not apply to the  
 15 Counties’ separate request for a writ of mandamus. DSHS asserts that mandamus is inappropriate  
 16 because “a host of discretionary functions related to the ongoing management of a behavioral  
 17 health system” preclude defining “the precise act to be done” with sufficient particularity. Opp’n  
 18 at 17. But the Counties request that DSHS “accept civil conversion patients for civil commitment  
 19 evaluations” under RCW 10.77.086(7), Dkt. 1-2 at 16—an obligation that is “[p]resumptively . . .  
 20 . imperative and operates to create a duty rather than to confer discretion.” *Kanekoa*, 95 Wash.  
 21 2d at 448. DSHS previously conceded to this Court that it is “Mandated by Law and Court Order  
 22

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1 to Accept These Patients.” Dkt. 3-1 at 44 (Vitalich Decl., Ex. 1). “The precise act[s] to be done,”  
 2 Opp’n at 17, therefore, involve no discretion that would preclude a writ of mandamus.<sup>1</sup>

3 Finally, DSHS ignores that its statutory obligations have been reduced to a court order in  
 4 every conversion case, and RCW 71.05.026(2) does not prevent the enforcement of court orders;  
 5 nor could it without violating Washington’s separation of powers doctrine. Motion at 14. The  
 6 Court should, therefore, reject DSHS’s untenable position that it can violate its statutory  
 7 obligations with impunity.

9                   ii.     *Lack of capacity does not preclude relief.*

10                 DSHS repeatedly contends that the requested relief is impossible because “hospital beds  
 11 are a finite resource.” *See*, e.g., Opp’n at 16; *id.* at 1, 5, 17. But DSHS ignores the clear authority  
 12 holding that neither a lack of resources nor practical difficulty will excuse DSHS’s statutory  
 13 obligations. Motion at 15 (citing *Pierce Cnty. Off. of Involuntary Commitment v. W. State Hosp.*,  
 14 97 Wash. 2d 264, 272 (1982); *Kanekoa*, 95 Wash. 2d at 449–50).

16                 The Counties recently learned that DSHS could have capacity to serve as many as 300  
 17 additional patients if it allocated sufficient funding. Declaration of Al French ¶¶ 2–3. And as  
 18 DSHS’s submissions confirm, DSHS is capable of creating additional capacity when forced to do  
 19 so. Dkt. 13 (Bovenkamp Decl.) ¶ 4 (discussing DSHS’s efforts to increase capacity). DSHS’s  
 20 reference to the Washington Healthcare Authority’s (“HCA”) ability to “contract[] for 174  
 21 traditional ITA beds in the community along with 77 additional beds that cater to civil  
 22

---

23                 <sup>1</sup> In a footnote, DSHS also suggests the Counties have an alternative “plain, speedy, and adequate remedy” by  
 24 seeking enforcement of the superior court orders (that DSHS has persistently ignored) requiring DSHS to accept  
 25 civil conversion patients for evaluation. Opp’n at 22 n.4. But in those proceedings, the State has argued the Counties  
 26 are precluded from seeking any such relief because “[t]here is no legal support for adjudication of a dispute between  
 two non-parties in the context of a criminal proceeding.” *See* Vitalich Decl., Ex. B at 1. The Department, therefore,  
 cannot take the contrary position here. *Rissetto v. Plumbers and Steamfitters Local 343*, 94 F.3d 597, 600 (9th Cir.  
 1996).

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1 conversion patients,” Opp’n at 22, only begs the question of why DSHS has been unable or  
 2 unwilling to do the same.

3           ***iii. The Trueblood Order does not preclude relief.***

4           As explained above, the Counties’ claims do not conflict with the *Trueblood* Order, and  
 5 that Order does not preclude an injunction here. *See II.A.1 supra.*

6           ***b. The Counties Will Suffer Irreparable Harm if a TRO is Not Issued***

7           The Counties will suffer irreparable harm unless DSHS’s statutory dereliction is  
 8 enjoined, and DSHS’s arguments to the contrary are meritless.

9           ***The Counties can seek redress for their constituents’ injuries.*** DSHS does not dispute  
 10 that its conduct will irreparably harm the civil conversion patients it refuses to evaluate. In fact,  
 11 DSHS concedes that releasing these individuals without treatment “would be unethical,” “would  
 12 place the patient at enormous risk of harm,” Dkt. 15 (Petzinger Declaration ¶¶ 8, 10), and would  
 13 prevent their “safe[] discharge[] to the community.” Dkt. 13 (Bovenkamp Decl. ¶ 7). And  
 14 contrary to DSHS’s assertion, courts have regularly held that government entities have standing  
 15 to challenge injuries suffered by their constituents. *See City of Seattle v. State*, 103 Wash. 2d  
 16 663, 669 (1985) (local governments have “standing to raise the equal protection claims of its  
 17 potential residents”); *Vovos v. Grant*, 87 Wash. 2d 697, 700–01 (1976) (county public defender  
 18 had standing to challenge order “in his representative capacity of legal counsel for indigent and  
 19 certain other juveniles [defendants]”); *Pierce Cnty.*, 97 Wash. 2d at 265 (“[T]he counties’ duty to  
 20 provide for the welfare of their citizens” establishes standing); *see also Women’s Med. Pro.  
 21 Corp. v. Voinovich*, 911 F. Supp. 1051 (S.D. Ohio 1995), *aff’d*, 130 F.3d 187 (6th Cir. 1997)  
 22 (doctor had standing to challenge harm suffered by patients). And to the extent DSHS contends  
 23

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1 that the Counties lack Article III standing, this would only warrant remand. *See Polo v.*  
 2 *Innoventions Int'l, LLC*, 833 F.3d 1193, 1196 (9th Cir. 2016).

3       ***The requested relief is not overly speculative.*** DSHS baldly asserts that the Counties'  
 4 alleged injuries are too "speculative" to warrant an injunction. But courts have repeatedly found  
 5 that the identified harm—the denial of medical care, harm to public safety, and the interference  
 6 with the administration of government functions, Motion at 17–19—is sufficient. *See, e.g.,*  
 7 *Maryland v. King*, 567 U.S. 1301, 1303 (2012) ("ongoing and concrete harm to Maryland's law  
 8 enforcement and public safety interests" constituted irreparable harm sufficient stay judgment);  
 9 *Innovation L. Lab v. McAleenan*, 924 F.3d 503, 510 (9th Cir. 2019) (removal of tool necessary to  
 10 perform government function constituted "irreparable harm" for purposes of stay); *California v.*  
 11 *Picayune Rancheria of Chukchansi Indians of California*, 725 F. App'x 591, 592 (9th Cir. 2018)  
 12 ("danger . . . posed to public safety" constituted irreparable harm); *Beltran v. Myers*, 677 F.2d  
 13 1317, 1322 (9th Cir. 1982) (denial of needed medical care warranted injunctive relief); *Cnty. of*  
 14 *Santa Clara v. Trump*, 250 F. Supp. 3d 497, 537 (N.D. Cal. 2017) ("interfere[ence with]  
 15 Counties' ability to budget, plan for the future, and properly serve their residents" warranted  
 16 injunctive relief).

17       ***The requested relief is not ineffective.*** DSHS also contends that the requested relief  
 18 would not address the harm caused by DSHS's dereliction but would merely "pause the alleged  
 19 injury for 120 hours for each civil conversion patient admitted for evaluation only." Opp'n at 21.  
 20 This ignores the fact that the assessments would provide critical information to the Counties and  
 21 community members about whether patients need care or "present[] a substantial likelihood of"  
 22 reoffending. RCW 71.05.280(3). In addition, DSHS itself contends that this initial evaluation  
 23 may trigger an obligation to provide additional treatment, which *would* address the harm. Opp'n  
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1 at 19. In such cases, DSHS can treat these individuals at certified facilities outside the state  
 2 hospitals without conflicting with or undermining the *Trueblood* Order. RCW 71.05.320.

3       ***DSHS's effort to shift its burden to the Counties does not obviate this harm.*** DSHS  
 4 argues the Counties can mitigate the resulting harm through “other processes available to them  
 5 under the Involuntary Treatment Act,” such as “refer[ring] their cases to their DCR or petition  
 6 for involuntary treatment[.]” Opp’n at 22. But DSHS ignores that the Counties lack the resources  
 7 required to do so, Dkt. 3-1 at 157–58 (Declaration of Michael Reading (“Reading Decl.”) ¶¶ 2,  
 8 4–5); id. at 153 (Declaration of Anne Mizuta (“Mizuta Decl.”) ¶¶ 8–9), use fundamentally  
 9 different criteria for evaluating civil commitments than those available to DSHS. *id.* at 152  
 10 (Mizuta Decl., ¶ 7); *id.* at 157 (Reading Decl. ¶ 3), and rely on facilities that can refuse  
 11 admission to civil conversion patients, *id.* at 158 (Reading Decl. ¶ 6). And DSHS cites no  
 12 authority for the proposition that the Counties should be denied injunctive relief because they  
 13 could theoretically mitigate some harm through extraordinary expense and public cost. To the  
 14 contrary, Washington law is clear that the state’s “heavy responsibility and lack[ of] facilities”  
 15 does not allow it to “pass some of its responsibilities on to local authorities.” *Kanekoa*, 95 Wash.  
 16 2d at 449–50.

17                   c. ***The Balance of Equities and Public Interest Favor a TRO***

18       DSHS concedes its statutory obligation to evaluate civil conversion patients for civil  
 19 commitment.” Dkt. 3-1 at 44, 147 (Vitalich Decl., Ex. 1, 13). It concedes that this work is  
 20 important, and “effective in reducing recidivism.” Compare Dkt. 1-2 ¶ 43 with Dkt. 11 ¶ 43. And  
 21 it concedes the dire consequences to the patients and their communities of its failure to fulfill its  
 22 obligations: approximately 80% of civil conversion evaluations lead to commitment, Opp’n at  
 23 20; without commitment, these patients cannot be “safely discharged to the community,” Dkt. 13  
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1 (Bovenkamp Decl. ¶ 7); and it is “unethical” to release these patients without treatment because  
 2 it “put[s] the patient at serious risk of harm” and because the patients’ “psychiatric symptoms  
 3 can lead to serious long-term consequences,” Dkt. 15 (Petzinger Declaration ¶¶ 8, 10).

4 It is no less “unethical” for DSHS to release these patients without an evaluation than to  
 5 discharge them after evaluation but prior to treatment. And DSHS’s assertion that it must be  
 6 permitted to abdicate its responsibility to these patients in order to comply with its obligations  
 7 under the *Trueblood* Order misses the point: it can and should be required to do both.

8 As DSHS concedes, the *Trueblood* Class members and civil conversion patients are  
 9 largely *the same population* at different stages. Dkt. 14 (Waterland Decl. ¶ 6) (“[T]he vast  
 10 majority of these [civil conversion patients] are Trueblood class members prior to dismissal of  
 11 criminal charges and referral for civil commitment.”). DSHS, therefore, has already violated  
 12 many of these individuals’ constitutional rights. Motion at 19–20. And, as this Court has  
 13 recognized, many of these individuals “lack Medicaid benefits” and so “cannot obtain necessary  
 14 access to mental and physical health care for their serious mental health and medical conditions.”  
 15 *Trueblood*, 2023 WL 4407539, at \*6. As a result, they “cycle through the State’s criminal justice  
 16 and competency system” reoffending before being rearrested. *Id.* at \*5. DSHS’s suggestion that  
 17 its prior failure to care for these people justifies its decision to turn them out without even an  
 18 evaluation is untenable.

19 To be clear, the Counties are not challenging the Court’s Order that DSHS prioritize the  
 20 provision of restoration services to Class members or limit the use of state hospital beds for  
 21 treatment. But that Order does not authorize DSHS to utterly disregard its admitted statutory  
 22 obligations to conversion patients, and DSHS’s decision to use the Order as an excuse to do so is  
 23 contrary to the public interest.

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1                   **2. The Court Should Enjoin DSHS From Violating Its Notice Obligations**

2                   The Court should also enjoin DSHS from violating its notice obligations under RCW  
 3 71.05.425: to inform the Counties and other designated individuals at least 30 days before a  
 4 committed patient will be released. This notice requirement is essential to ensuring the  
 5 communities are prepared to accept these patients so that they can be safely discharged. Motion  
 6 at 21; Declaration of Laetitia Geoffroy-Dallery (“Geoffroy-Dallery Decl.”) ¶¶ 6–7. DSHS’s  
 7 abdication of its responsibilities has caused dedicated state hospital employees to begin to resign.  
 8 *Id.* ¶¶ 2, 8, Ex. B.

9                   DSHS, again, does not dispute its obligations. And its bald assertion that the Counties  
 10 “do not establish how [DSHS’s] notice is insufficient” and otherwise fail to establish the  
 11 requirements of injunctive relief are incorrect. *See* Motion at 20–21.

12                  To the contrary, the irreparable harm the Counties anticipated has already occurred. On  
 13 August 3, 2023 DSHS provided notice directed only to “Prosecutor, Washington Association of  
 14 Sheriffs and Police Chiefs (WASPC), and county law enforcement agencies” that it intended to  
 15 release five civilly committed patients “by September 7, 2023,” one of whom was Jesse Alan  
 16 Thompson. Declaration of Daniela Raaymakers, Ex. A. On September 1, 2023, Pierce County  
 17 contacted DSHS to let them know that “the State will be refiling criminal charges in [Mr.  
 18 Thompson’s] matter today,” and “will be requesting a bench warrant issue and order to transfer  
 19 him to Pierce County Jail., *Id.*, Ex. B. On September 14, 2023, Pierce County received notice  
 20 that “Mr. Thompson was discharged on 8/15”—only 12 days after DSHS provided notice and in  
 21 violation of RCW 71.05.425’s 30-day requirement—“and subsequently passed away.” *Id.*, Ex. C.  
 22 This tragic death could have been avoided if DSHS had fulfilled its statutory notice obligations.  
 23

24  
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The Counties have also learned the DSHS intends—over the objections of its own forensic evaluators—to release an individual “with a long history of sexually violent and violent offending . . . and who has within the past month and a half assaulted a peer, engaged in property destruction and self-harm leading to 5-point restraint, and sexual harassment of a staff member whom he compared to the alleged victim of his current offense.” Geoffroy-Dallery Decl., Ex. B. If DSHS decides to go through with this planned release, it must at least be required to comply with its statutory notice obligations so that the receiving county and community can take steps to prepare and mitigate the resulting risks.

DSHS' violations and the resulting harm are indisputable. The public interest and equities require DSHS to fulfill its notice obligations to ensure the safety of the discharged patients, and the communities they return to. The Court should enjoin DSHS from continuing to violate RCW 71.05.425.

### III. CONCLUSION

The Court should promptly remand this case to Pierce County Superior Court. Alternatively, the court should enjoin DSHS from continuing to violate its statutory obligations.

DATED this 22nd day of September, 2023.

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